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Message Text

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11
ORIGIN IO-13

INFO OCT-01 ISO-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10

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PA-01 PRS-01 SP-02 SS-15 USIA-06 SAM-01 ABF-01 TRSE-00

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IO:JABAKER
---------- 025628
R 262350Z JUL 76
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK
INFO NONALIGNED MOVEMENT COLLECTIVE
XMT AMEMBASSY BEIRUT
AMEMBASSY VIENTIANE

C O N F I D E N T I A L STATE 184999

E.O. 11652: GSD

TAGS: PORG, EFIN, PFOR

SUBJECT: MULTILATERAL AFFAIRS: US FINANCIAL SUPPORT TO THE UN SYSTEM; US PUBLIC REACTION TO UN ACTIONS ON POLITICAL ISSUES

1. IN DISCUSSIONS ON OUR KEY MULTILATERAL ISSUES WITH LDC REPS WHO ARE SUFFICIENTLY FAMILIAR WITH US POLITICAL PROCESS, USUN SHOULD AMPLIFY ALONG FOLLOWING LINES OUR CONFIDENTIAL

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CURRENT ARGUMENT THAT UNTHINKING OPPOSITION AND NEEDLESSLY

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HOSTILE RHETORIC ON THESE ISSUES CAN SERIOUSLY AFFECT OUR ABILITY TO CONTINUE OUR PRESENT FORTHCOMING MULTILATERAL ACTIONS ON LDC ECONOMIC NEEDS.

2. THE UNITED STATES CONTRIBUTES 25 PERCENT OF THE TOTAL ASSESSED BUDGETS OF THE MAJOR ORGANIZATIONS WITHIN THE UN SYSTEM, INCLUDING SUCH SPECIALIZED AGENCIES OF SPECIAL IMPORTANCE TO LDCS AS FAO AND WHO. IN ADDTITION, THE US CONTRIBUTION TO SUCH VOLUNTARY PROGRAMS AS UNDP, UNITAR, UNFPA AND UNICEF RANGES FROM 15 PERCENT TO 40 PERCENT OF THEIR TOTAL INCOMES. THESE FIGURES DEMONSTRATE THE OBVIOUS DEPENDENCE OF THESE PROGRAMS ON THE SUPPORT OF THE UNITED STATES, WHICH IS IN MANY CASES THEIR LARGEST SINGLE CONTRIBUTOR. THE USG FULLY INTENDS TO CONTINUE, AND, WHERE POSSIBLE, TO EXPAND THIS SUPPORT. IT MUST, HOWEVER,

ANSWER TO AMERICAN PUBLIC OPINION WHICH IS INCREASINGLY AWARE OF, AND SENSITIVE TO, EVENTS IN THE UN WHICH AFFECT US SECURITY INTERESTS, TOUCH ON THE POLITICAL AND MORAL COMMITMENTS WHICH AMERICANS FEEL, OR AFFRONT THE NATIONAL PRIDE OF THE AMERICAN PEOPLE. EVENTS HAVE SHOWN THAT THERE CAN BE SERIOUS IMPLICATIONS FOR UN PROGRAMS AND AGENCIES OF A STRONG AND POSSIBLY UNCONTROLLABLE US PUBLIC REACTION TO ACTIONS IN THE UN PREJUDICING THE STATUS OF ISRAEL, SOUTH KOREA, AND PUERTO RICO. SUCH ACTIONS WOULD UNDOUBTEDLY NOT ONLY INCREASE PUBLIC AND CONGRESSIONAL DEMANDS FOR SELECTIVE REDUCTION OF BILATERAL ASSISTANCE PROGRAMS, BUT WOULD ALSO CAUSE FURTHER PRESSURE FOR SUBSTANTIAL CUTS IN OUR CONTRIBUTIONS TO VOLUNTARY UN ASSISTANCE PROGRAMS, INCREASED PRESSURE FOR WITHDRAWAL OF SUPPORT FOR OUR PARTICIPATION IN SPECIALIZED AGENCIES WHICH DO NOT DIRECTLY SERVE U.S. INTERESTS, AND RESTRICTIONS ON OUR FORWARD MOVEMENT IN THE UN SYSTEM ON DEVELOPMENT ISSUES. THUS, TANGIBLE UN PROGRAMS IN MANY COUNTRIES, WHICH AT PRESENT RELY HEAVILY ON U.S. SUPPORT, WOULD NOT BE IMMUNE FROM A FURTHER U.S. PUBLIC DISILLUSIONMENT WITH A UN SYSTEM WHICH FAILS TO TAKE THE CONCERNS OF THE AMERICAN PEOPLE THERE INTO ACCOUNT.

3. THIS LINE OF ARGUMENT PRESENTS THE SERIOUS DANGER
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OF BEING MISUNDERSTOOD AS A DIRECT THREAT BY THE USG AS SUCH. IT MUST THEREFORE BE USED ONLY RPT ONLY IN DISCUSSIONS WITH LDC REPS WHO ALREADY UNDERSTAND THROUGH THEIR OWN EXPERIENCE THE POWER WHICH AMERICAN PUBLIC OPINION CAN EXERT ON BOTH THE EXECUTIVE AND LEGISLATIVE BRANCHES OF THE USG. FOR THIS REASON, WE HAVE NOT MADE THIS MESSAGE ACTION TO ANY POST OTHER THAN USUN. HOWEVER, POSTS MAY, IF THEY WISH, MAKE THIS

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ARGUMENT WITH THOSE PARTICULAR HOST GOVERNMENT OFFICIALS
WHO THE POST BELIEVES HAVE THE NECESSARY UNDERSTANDING
OF THE US, AND WHO ARE IMPORTANT TO HOST GOVERNMENT
PARTICIPATION IN THE UN AND OTHER MULTILATERAL BODIES.

4. THE FOLLOWING TABLE IS FOR BACKGROUND INFORMATION
BUT MAY BE DRAWN ON FOR DISCUSSIONS OF THIS MESSAGE. THE
CONTRIBUTION TO THE UN EDUCATIONAL, SCIENTIFIC AND
CULTURAL ORGANIZATION (UNESCO), WHICH SHOULD BE
DOLS 19,489 THOUSAND (25 PERCENT), HAS BEEN WITHHELD
ENTIRELY DUE TO CONGRESSIONAL REACTIONS TO ANTI-ISRAEL
DECISIONS VOTED AT THE 18TH GENERAL CONFERENCE OF UNESCO.

U.S. CONTRIBUTIONS TO UN PROGRAMS EXCLUDING PEACEKEEPING
OPERATIONS (ESTIMATED)

---------- CALENDAR YEAR 1975
----------CONTRIBUTION PERCENT
---------- (THOUSANDS OF DOLS)

A. REGULAR BUDGETS (ASSESSED):

UNITED NATIONS 81,269 25.00
FOOD AND AGRICULTURE ORGANIZA-
TION 13,570 25.00
INTERGOVERNMENTAL MARITIME
CONSULTATIVE ORGANIZATION 143 4.76
INTERNATIONAL ATOMIC ENERGY
AGENCY 7,429 27.95
INTERNATIONAL CIVIL AVIATION
ORGANIZATION 3,356 25.00
INTERNATIONAL LABOR ORGANIZA-
TION 5,642 12.50
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INTERNATIONAL TELECOMMUNICA-
TION UNION 1,181 7.22
U.N. EDUCATIONAL, SCIENTIFIC &
CULTURAL ORGANIZATION 0 0
UNIVERSAL POSTAL UNION 168 3.97
WORLD HEALTH ORGANIZATION 29,319 25.00
WORLD INTELLECTUAL PROPERTY
ORGANIZATION 105 5.72
WORLD METEOROLOGICAL
ORGANIZATION 1,683 23.46

REGULAR BUDGETS 143,865

---------- (ESTIMATED)
---------- CONTRIBUTION PERCENT

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---------- (THOUSANDS OF DOLS)

B. SPECIAL PROGRAMS (VOLUNTARY)

IAEA OPERATIONAL PROGRAM 2,500 26.51
UNITED NATIONS CHILDREN'S
FUND 17,000 24.25
UNITED NATIONS
DEVELOPMENT PROGRAM 77,897 18.80
U.N. ENVIRONMENT PROGRAM 3,200 27.00
UN/FOA SAHELIAN TRUST FUND 1,533 12.70
U.N./FAI WORLD FOOD
PROGRAM 70,000 23.50
U.N. FUND FOR DRUG ABUSE
CONTROL 5,000 70.00
U.N. FUND FOR POPULATION
ACTIVITIES 20,000 31.68
U.N. HIGH COMMISSIONER FOR
REFURGEES PROGRAM 1,300 14.60
SPECIAL RESETTLEMENT
AND RELIEF PROGRAMS 13,900 47.00
UNITED NATIONS DISASTER
RELIEF ORGANIZATION 750 NA
UNITED NATIONS RELIEF AND
WORKS AGENCY 42,055 35.00
U.N. INSTITUTE FOR TRAINING
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AND RESEARCH 400 26.64
WHO SPECIAL PROGRAMS 1,500 7.80
WMO VOLUNTARY ASSISTANCE
PROGRAMS 1,500 33.00
U.N. EDUCATIONAL AND TRAIN-
ING PROGRAMS FOR SOUTHERN
AFRICANS 50 3.13

SPECIAL PROGRAMS (VOLUNTARY) 258,585

TOTAL U.S. CONTRIBUTIONS 404,878

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